

1 MONICA M. QUINN (BAR NO. 198332)  
2 ALLEN MATKINS LECK GAMBLE  
3 MALLORY & NATSIS LLP  
4 515 South Figueroa Street, Ninth Floor  
5 Los Angeles, California 90071-3309  
6 Phone: (213) 622-5555  
7 Fax: (213) 620-8816  
8 E-Mail: mquinn@allenmatkins.com

9 SAMUEL H. STEIN (BAR NO. 144117)  
10 ALLEN MATKINS LECK GAMBLE MALLORY & NATSIS LLP  
11 1901 Avenue of the Stars, Suite 1800  
12 Los Angeles, California 90067-6019  
13 Phone: (310) 788-2400  
14 Fax: (310) 788-2410  
15 E-Mail: sstein@allenmatkins.com

16 Attorneys for Defendant  
17 TENET BENEFITS ADMINISTRATION  
18 COMMITTEE

19 UNITED STATES DISTRICT COURT  
20 CENTRAL DISTRICT OF CALIFORNIA

21 EDEN SURGICAL CENTER, a  
22 California medical corporation,

23 Plaintiff,

24 vs.

25 TENET HEALTHCARE  
26 CORPORATION, C/O TENET  
27 BENEFITS ADMINISTRATION  
28 COMMITTEE, in its capacity as plan  
administrator; TENET BENEFITS  
ADMINISTRATION COMMITTEE,

Defendants.

Case No. CV09 07156 FMO

**REPLY MEMORANDUM OF  
POINTS AND AUTHORITIES IN  
SUPPORT OF MOTION FOR  
SUMMARY JUDGMENT OF  
DEFENDANT TENET BENEFITS  
ADMINISTRATION COMMITTEE**

Date: June 2, 2010  
Time: 10:00 a.m.  
Place: Courtroom F

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1                                    **MEMORANDUM OF POINTS AND AUTHORITIES**

2    **I. INTRODUCTION.**

3            Plaintiff Eden Surgical Center suggests that Tenet Benefits Administration  
4    Committee bears responsibility for the denial of the Patient's claim for benefits  
5    submitted by Eden and thus, statutory penalties should be awarded to Eden.  
6    However, Tenet was not responsible for the denial of the Patient's claim for  
7    benefits. Plaintiff's claim was denied due to Eden's failure to submit the requisite  
8    information in a timely manner.

9            Moreover, the denial of Eden's claim is not at issue here. The issue is  
10   whether Eden was assigned the right by the Patient to request from Tenet disclosure  
11   of documents, and assuming that right was assigned, whether or not Tenet provided  
12   the documents required under 29 U.S.C. § 1024(b)(4).

13           As a preliminary matter, Plaintiff lacks standing as neither the Tenet  
14   Employee Benefit Plan, the PacifiCare-Tenet Contract (PPO Policy), Summary Plan  
15   Description, or assignment form executed by the Patient allow for the assignment of  
16   document disclosure rights from the Patient to Eden Surgical Center. Moreover,  
17   even if Plaintiff had standing because such an assignment was permissible under the  
18   documents, Tenet has disclosed all documents it was required to disclose under the  
19   statute.

20           This is nothing more than Eden's attempt to utilize a document disclosure  
21   claim against Tenet as leverage to obtain payment on its improperly submitted claim  
22   from PacifiCare. Such transparent motives should not be rewarded, and Tenet's  
23   motion for summary judgment should be granted.

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1 **II. FACTUAL SUMMARY.**

2 Tenet Benefits Administration Committee is the administrator of the Tenet  
3 Employee Benefit Plan. Iba Decl., Exh. "A" at p. 57.<sup>1</sup> PacifiCare is the insurance  
4 carrier and claims administrator of the Plan. Id., at ¶ 3.

5 No documents exist which evidence an assignment of document disclosure  
6 rights from the Patient to Eden Surgical Center. Section 18.4 of the Tenet Employee  
7 Benefit Plan contains a prohibition against assignments: "[N]o interest in or benefit  
8 payable under the Plan will be subject in any manner to . . . assignment . . . ." Iba  
9 Decl., Exh. "A" at p. 76. The PacifiCare-Tenet Contract (PPO Policy) and  
10 Summary Plan Description also contains a prohibition against assignments, except  
11 for "covered expenses" which would not include any document disclosure rights.  
12 Id., Exh. "B" at p. 216; Exh. "C" at p. 306. Lastly, the assignment executed by the  
13 Patient to Eden Surgical Center only applies to the following three situations: (1) an  
14 administrative claims process; (2) any appeal or review process for a denied claim;  
15 or (3) any legal process, necessary to collect claims submitted for health insurance  
16 benefits. Id., Exh. "K." None of these situations are applicable to this situation – a  
17 claim regarding document disclosure rights.

18 Contrary to Plaintiff's factual assertions, Tenet did not issue a denial of a  
19 benefit of the Patient's claim. Such denial was issued by PacifiCare. And, the  
20 reasons for the denials by PacifiCare, not Tenet, are readily apparent. In November  
21 2006, PacifiCare issued an Explanation of Benefits denying payment on Eden's  
22 claim, alleging that the "[c]laim was closed due to lack of response to prior request  
23 for additional information. Services will be considered and patientation [sic]  
24 responsibility calculated when information is received." See EDEN MSJ 003-004,  
25 attached to Eden Surgical Center's Compendium of Exhibits filed concurrently with  
26 Eden's Motion for Summary Judgment on April 21, 2010. In December 2006,  
27

28 <sup>1</sup> See Iba Declaration submitted concurrently with Tenet's Motion for Summary  
Judgment on April 21, 2010.



1 PacifiCare informed Eden that “we have determined that although we are in receipt  
2 of the medical records submitted by your office, we are still in need of a corrected  
3 billing with the CPT codes of the services performed.” EDEN MSJ 012. In August  
4 2009, PacifiCare issued an adverse benefit determination that the Patient’s claim  
5 was ineligible because “claims must be submitted within the timely filing limit in  
6 order to be paid.” EDEN MSJ 042. Eden was not denied any opportunity to know  
7 the status or reasons for the adverse benefit determinations.

8 This litigation is nothing more than another attempt by Eden Surgical Center  
9 to obtain reimbursement on PacifiCare’s denial of the Patient’s claim.

### 10 **III. ARGUMENT AND AUTHORITIES.**

#### 11 **A. Plaintiff Does Not Have Standing.**

12 The Plaintiff alleges, without citing any authority, that Tenet waived its right  
13 to rely on the Plan’s anti-assignment provision as a defense in this lawsuit seeking  
14 statutory penalties for alleged document disclosure violations. There has been no  
15 prior claim for statutory penalties, and, therefore, no prior opportunity to raise the  
16 anti-assignment defense. As such, there has been no waiver of that defense.

17 The Plaintiff has not sued to recover plan benefits. An administrative claim  
18 for plan benefits (which would be paid by PacifiCare, if benefits were due under the  
19 Plan) cannot cause a waiver by a different party (Tenet) related to a completely  
20 different cause of action for statutory document disclosures penalties.

#### 21 **1. Plaintiff does not have standing under 29 U.S.C. §** 22 **1132(a)(1)(A).**

23 The Ninth Circuit has never allowed standing to an assignee of a plan  
24 participant under 29 USC § 1132(a)(1)(A). The Plaintiff cites a case where standing  
25 was granted in a claim for benefits under 29 USC § 1132(a)(1)(B), but the plan in  
26 that case did not include an anti-assignment provision. See Misic v. Building  
27 Service Employees Health and Welfare Trust, 789 F.2d 1374 (9<sup>th</sup> Cir. 1986). The  
28 Ninth Circuit distinguished the Misic case, and held that assignments are not

1 permitted where the plan document contains an anti-assignment provision.  
2 Davidowitz v. Delta Dental Plan of California, Inc., 946 F.2d 1476 (9<sup>th</sup> Cir. 1991).  
3 Curiously, the Plaintiff attacks the Davidowitz decision as being “outdated,”  
4 even though the Davidowitz case is more current than the Misic case or any other  
5 case cited by the Plaintiff, in its misguided attempt to avoid the holding in the  
6 binding decision issued in the Davidowitz case.

7 The Plaintiff also lacks standing to sue for document disclosure violations  
8 because the Plaintiff does not have a colorable claim for benefits. See Johnson v.  
9 Buckley, 356 F.2d 1067, 1077 (9<sup>th</sup> Cir. 2004). Plaintiff suggests that it does not  
10 need a colorable claim for benefits because it is not a former employee as the  
11 plaintiffs were in Johnson. The Plaintiff’s incomprehensible position is that an  
12 assignee has greater rights than a current or former employee, and therefore is not  
13 required to have a colorable claim for benefits to bring a suit for document  
14 disclosure violations. Of course, the Plaintiff cites no authority for this position.

15 The Plaintiff also attempts to distinguish another case where an assignee was  
16 denied standing to sue for Plan benefits. See LeTourneau Lifelike Orthotics &  
17 Prosthetics, Inc. v. Wal-Mart Stores, Inc., 298 F.3d 348 (5<sup>th</sup> Cir. 2002). Initially, it  
18 should be noted that LeTourneau does not grant standing to sue for document  
19 disclosure violations. Furthermore, that case is compelling in that a medical  
20 provider was denied standing to sue for benefits even though the medical provider  
21 had previously been paid by the plan for other services furnished to the same plan  
22 participant. Id. This strengthens Tenet’s argument that, even in plans that permit  
23 assignments of plan benefits, the assignment does not extend to other matters such  
24 as alleged disclosure violations or payments of claims for disputed amounts.

25 The Patient did not assign her document disclosure rights to Plaintiff. The  
26 “right to assert ALL causes of action for judicial review” applies “if my claim for  
27 benefits is administratively denied in whole or in part . . . .” Since Plaintiff is not  
28 seeking judicial review of a denied claim, the assignment does not apply to this case

brought under § 1132(a)(1)(A) for statutory penalties for alleged disclosure violations. Furthermore, the assignment of relief as a “claimant” under § 1132(c) is ineffective since 29 U.S.C. § 1132(c) does not use the word “claimant.” The regulations under 29 U.S.C. § 1133 use the word “claimant” in the context of benefit claims and appeals. As such, the assignment form relates only to benefits claims, which is consistent with the remainder of the form.

**2. The Plan document and certificate are not contradictory; both prohibit assignment of disclosure rights.**

The broad anti-assignment provision in Section 18.4 of the Tenet Employee Benefit Plan<sup>2</sup> is controlling, as set forth in the Ninth Circuit decision in the Davidowitz case, supra. Section 18.4 of the Tenet Employee Benefit Plan states, in relevant part:

“[N]o interest in or benefit payable under the Plan will be subject in any manner to anticipation, alienation, sale, transfer, assignment, pledge, encumbrance, or charge, and any attempt by a Covered Person to anticipate, alienate, sell, transfer, assign, pledge, encumber, or charge the same will be void and of no effect; nor will any interest in or benefit payable under the Plan be in any way subject to any legal or equitable process, including garnishment, attachment, levy, seizure, or lien.”

Since no interest in or benefit payable under the plan may be assigned, Plaintiff lacks standing to sue.

It is not necessary to refer to insurance certificate language to interpret this clear language of the governing plan document because insurance certificates are not considered part of the official plan documents. Pisciotta v. Teledyne Industries, Inc., 91 F.3d 1326 (9<sup>th</sup> Cir. 1996). Even if the insurance certificate were to be

<sup>2</sup> Page 4 of the Plaintiff’s Opposition claims that the Plan document disclosed by Tenet is not appropriate because it was published more than six months after Eden’s claim was submitted in 2006. However, this lawsuit does not involve a claim for plan benefits. It involves only a request for plan documents that was made in 2009. Therefore, the anti-assignment provision in the Tenet Employee Benefit Plan does apply to the document request at issue in this case.

1 construed as an official summary plan description, the disclaimer in the insurance  
2 certificate puts plan participants on notice that the official plan document is  
3 controlling. Id. at p. 1331. Therefore, the broad anti-assignment provision in  
4 Section 18.4 of the Tenet Employee Benefit Plan is controlling, and the Plaintiff  
5 lacks standing to sue.

6 The Plaintiff alleges that the disclaimer in the insurance certificate is  
7 ambiguous, which is not the case. The disclaimer clearly states that it only describes  
8 the terms of the health plan, and that the official document is available upon request.  
9 The Plaintiff requested and received the official plan document, and cannot now  
10 claim that it is unaware of the terms of the official plan document.

11 Even if the insurance certificate and Plan document were to be construed  
12 together, as the Plaintiff suggests, those documents clearly prohibit assignment of  
13 document disclosure rights. When read together, the Plan document and the  
14 insurance certificate clearly prohibit all assignments except for “[b]enefits for  
15 Covered Expenses”.

16 It should be noted that the Plaintiff has omitted a key sentence from its quote  
17 of the Insurance Certificate language on page 10 of its Opposition. The second  
18 sentence quoted below, which provides that disputed benefits may not be assigned,  
19 was omitted by the Plaintiff:

20 “Benefits for Covered Expenses may be assigned by the Covered  
21 Person to the person or institution rendering the services. No such  
22 assignment will bind the Company prior to the payment of the benefits  
23 assigned. The Company will not be responsible for determining an  
24 assignment’s validity . . . .” Iba Decl., Exh. “B” at p. 216, Exh. “C” at  
25 p. 306.

26 The language of the governing plan documents clearly prohibit assignment of  
27 document disclosure violations. As such, the Plaintiff has no standing to sue. The  
28 cases cited by the Plaintiff to attempt to overcome this clear conclusion do not apply

1 to this case. Alexander Mfg., Inc. Employee Stock Ownership Plan and Trust v.  
2 Illinois Union Insurance Co., 560 F.3d 984 (9<sup>th</sup> Cir. 2009), analyzes Oregon  
3 insurance law, which is not relevant to this ERISA case. Furthermore, Bergt v.  
4 Retirement Plan for Pilots Employed by MarkAir, Inc., 293 F.3d 1139 (9<sup>th</sup> Cir.  
5 2002), is inapposite since it involves a plan document that conflicts with a summary  
6 plan description.

7 In Bergt, the Court stated that “[t]he initial issue is whether the provisions of  
8 the plan master document are ambiguous, which would justify the Committee’s use  
9 of extrinsic evidence to determine whether Bergt was eligible to participate in the  
10 retirement plan.” Bergt, 293 F.3d at 1143. The Court found the plan master  
11 document unambiguous and controlling. Id. at 1143, 1145.

12 The remainder of the Bergt opinion does not apply to the present action  
13 because the plan document and plan summary at issue in the present action do not  
14 conflict with each other. In Bergt, the Court concluded that “when the plan master  
15 document is more favorable to the employee than the SPD [summary plan  
16 document], and unambiguously allows for eligibility of an employee, it controls,  
17 despite contrary unambiguous provisions in the SPD.” Id. at 1145. “The plan  
18 master document is the main document that specifies the terms of the plan, and  
19 employees should be entitled to rely on its unambiguous provisions. The SPD, on  
20 the other hand, should simply summarize the relevant portions of the plan master  
21 document.” Id. This is precisely what occurred in this case.

22 The Tenet Employee Benefit Plan clearly prohibits assignments of disputed  
23 benefits or document disclosure rights. The PacifiCare Insurance Certificate  
24 summarizes the relevant portions of the plan document. The Certificate could not be  
25 expected to specify that document disclosure rights cannot be assigned since the  
26 Ninth Circuit has never allowed such an assignment. The Certificate clearly  
27 provides that assignments are not valid unless PacifiCare agrees to make a payment  
28 for covered expenses. This is a summary of the relevant provisions of the plan

document, as required by Bergt. The Plaintiff attempts to create ambiguity by omitting a key sentence from its quote of the language of the Certificate, as explained above. However, no such ambiguity exists in this case. Both the Tenet Employee Benefit Plan and the PacifiCare Insurance Certificate unambiguously prohibit assignments of disputed benefits and document disclosure rights.

This case is similar to Horton v. Phoenix Fuels, Co., 611 F.Supp.2d 977 (D. Ariz. 2009), where the court stated:

“In this case, Plaintiff’s assertion that a conflict exists between the SPD and the Booklet-Certificate is misguided. Unlike the situation in Banuelos and Bergt where there was a direct conflict between the SPD and the master plan documents, here the SPD is silent on the definition of earnings, while the master plan document (Booklet-Certificate) includes an earnings definition. The circuits generally agree that the same rule should not be invoked if no direct conflict exists or if the SPD is silent on an issue that is described in the underlying policy. In these situations, the master plan document is held to be controlling because it provides additional clarification of the SPD. See Martin v. Blue Cross & Blue Shield of Va., Inc., 115 F.3d 1201, 1205 (4<sup>th</sup> Cir. 1997) (concluding that underlying plan will control in absence of conflict between SPD and plan); Wise v. El Paso Natural Gas Co., 986 F.2d 929, 938 (5<sup>th</sup> Cir. 1993) (‘While clear and unambiguous *statements* in the summary plan description are binding, the same is not true of silence’) (emphasis in original); Sprague v. Gen. Motors Corp., 133 F.3d 388, 401 (6<sup>th</sup> Cir. 1998) (en banc) (holding that the rule that the SPD’s terms control when they are in conflict with the terms of the underlying plan does not apply when the SPD is silent because ‘[a]n omission from the summary plan description does not, by negative implication, alter the terms of the plan itself.’); Mers v. Marriott Int’l Group Accidental Death and Dismemberment Plan, 144 F.3d 1014, 1023 (7<sup>th</sup> Cir. 1998) (‘An SPD’s silence on an issue does not estop a plan from relying on the more detailed policy terms when no direct conflict exist’); Jensen v. SIPCO, Inc., 38 F.3d 945, 952 (8<sup>th</sup> Cir. 1994)



(holding that a SPD's silence does not override a specific provision in the underlying plan); Charter Canyon Treatment Ctr. v. Pool Co., 153 F.3d 1132, 1136 (10<sup>th</sup> Cir. 1998) ('If the plan documents do not conflict, the important policy of protecting beneficiaries from misleading or false information contained in a summary plan description is not implicated. Thus, a summary plan description which is silent on a specific term or issue cannot prevail over the master plan document.').” Horton, 611 F.Supp.2d at 992.

Since the Tenet Employee Benefit Plan and the PacifiCare Insurance Certificate do not conflict, the language of the Tenet Employee Benefit Plan is controlling.

The language in Plaintiff's footnote 5 shows the Plaintiff's confusion between a claim for benefits and a claim for statutory penalties. The Plaintiff is not suing to recover anything on behalf of the plan participant. The Plaintiff is suing only to attempt to recover statutory penalties on its own behalf. The cases cited by the Plaintiff relate to assignments of plan benefits, not assignments of document disclosure violations. Hermann Hospital v. MEBA Medical & Benefits Plan, 959 F.2d 569 (5<sup>th</sup> Cir. 1992); Lutheran Medical Center v. Contractors Health Plan, 25 F.3d 616 (8<sup>th</sup> Cir. 1994). In any event, the Plaintiff ignores the binding decision of the Ninth Circuit in the Davidowitz case, supra, which finds that anti-assignment provisions in plan documents are binding.

### **3. The Plan documents bar the assignment of disclosure rights.**

As discussed above, the Plan documents contain a clear and broad anti-assignment provision, which prevents the Plaintiff from having standing to sue in this case. Plaintiff claims that Judge Wilson's ruling in the B. Braun case demonstrates that Tenet's Plan permitted the assignment of document disclosure rights. Even if this were the case, which Tenet disputes, document disclosure rights were not assigned by the Patient pursuant to the purported assignment she executed. Moreover, the anti-assignment provision in the B. Braun case is different from the

1 anti-assignment provision that is contained in the Tenet Plan. The B. Braun  
 2 assignment states only that any “legal or beneficial interest in benefits under the  
 3 Plan” may not be assigned. RJN, p. 13. However, the Tenet Plan refers to “an  
 4 interest in or benefit payable” under the Plan. Thus, neither a benefit payable OR an  
 5 interest in the Plan can be assigned. Plaintiff’s claim for document disclosure rights  
 6 would be an interest in the Plan. Iba Decl., Exh. A, p. 76.

7 The Plaintiff also misconstrues the Ninth Circuit decision in Moran v. Aetna  
 8 Life Insurance Co., 872 F.2d 296 (9<sup>th</sup> Cir. 1989), when it asserts that such decision  
 9 permits a claim for disclosure violations that was brought without a claim for  
 10 benefits. The Moran decision grants summary judgment against a plaintiff seeking  
 11 statutory penalties because the plaintiff brought suit against a party other than the  
 12 plan administrator. Id. The Moran decision does not permit a suit for statutory  
 13 penalties for alleged disclosure violations in a case where the plaintiff fails to  
 14 include a claim for benefits. Id.

15 The Plaintiff misreads Ninth Circuit precedent when it claims that Banuelos  
 16 v. Construction Laborers’ Trust Funds, 382 F.3d 897 (9<sup>th</sup> Cir. 2004), involves a case  
 17 with a material conflict between a plan document and a summary plan description.  
 18 That case involves two plan documents, one adopted prior to the plaintiff’s  
 19 retirement, and one adopted after the plaintiff’s retirement. Banuelos, 382 F.3d 897  
 20 at 900-901. That case does not include the holding asserted by the Plaintiff and is  
 21 not relevant to the present case.

22 **4. No assignment of document disclosure rights was executed by**  
 23 **the Patient to Plaintiff.**

24 Since the Ninth Circuit prohibits assignments in cases where the plan  
 25 document contains a non-assignment provision, and since the Ninth Circuit has  
 26 never allowed assignment of standing in a case involving an allegation of document  
 27 disclosure violations, the Plaintiff does not have standing to sue in this case.

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Moreover, the assignment of rights in this case did not apply to document disclosure rights. The assignment executed by the Patient to Eden Surgical Center only applies to the following three situations: (1) an administrative claims process; (2) any appeal or review process for a denied claim; or (3) any legal process, necessary to collect claims submitted for health insurance benefits. Iba Decl., Exh. “K.”

Plaintiff claims that the assignment executed by the Patient assigned the right to pursue document disclosure. Plaintiff is mistaken. Plaintiff selectively quotes the language from the assignment in an effort to bolster its case. The “right to assert ALL causes of action for judicial review” applies “if my claim for benefits is administratively denied in whole or in part . . . .” Since Plaintiff is not seeking judicial review of a denied claim, the assignment does not apply to this case brought under § 1132(a)(1)(A) for statutory penalties for alleged disclosure violations. Furthermore, the assignment of relief as a “claimant” under § 1132(c) is ineffective since 29 U.S.C. § 1132(c) does not use the word “claimant.” The regulations under 29 U.S.C. § 1133 use the word “claimant” in the context of benefit claims and appeals. As such, the assignment form relates only to benefits claims, which is consistent with the remainder of the form and persuasive analysis from the cases described below.

As this court has recently ruled in two virtually identical cases brought by the same Plaintiff (both of which are currently on appeal before the Ninth Circuit<sup>3</sup>), the assignment form executed by the plan beneficiary did not assign to the Plaintiff the right to request plan documents, and, therefore, the Plaintiff has no standing to sue. See Eden Surgical Center v. Rudolph Foods Company, Inc., CV 09-3060 SVW (MANx) (C.D. Cal. Sept. 10, 2009); Eden Surgical Center v. B. Braun Medical,

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<sup>3</sup> Plaintiff makes much of the fact that the Orders were appealed to the Ninth Circuit. Of course, Plaintiff is that one that appealed the Orders. Moreover, Plaintiff’s appeal does not translate into any indication by the Court that the reasoning contained in such Orders is invalid.

1 Inc., CV 09-1011 SVW (AJWx) (C.D. Cal. Sept. 10, 2009); Ninth Circuit Court of  
2 Appeals Case Nos. 09-56616, 09-56626. The second sentence of the purported  
3 assignment form at issue in this case, as well as in the Rudolph and Braun Medical  
4 cases, is identical. See Request for Judicial Notice submitted concurrently with  
5 Tenet's Motion for Summary Judgment on April 21, 2010, Exh. "A" at p. 8  
6 (Rudolph Order); Exh. "B" at p. 29 (Braun Medical Order).

7 As indicated in the Rudolph Order (RJN, Exh. "A" at pp. 21-23) and in the  
8 Braun Medical Order (RJN, Exh. "B" at pp. 41-42):

9 The unambiguous language of the 'Assignment of Benefits and Rights;  
10 Appointment of Administrative Representative,' uncontradicted by any  
11 extrinsic evidence in the record, establishes that the Plan participants  
12 never assigned to Eden the right to bring the present action. Their  
13 assignment is only effective during the administrative and legal  
14 processes enumerated in the second sentence of their 'Assignment of  
15 Benefits and Rights; Appointment of Administrative Representative.'  
16 . . . This list does not include a suit for document disclosure violations.

17 To the extent that the Plan participants assigned to Eden the right to  
18 bring claims under § 1132(c), that assignment is only effective during  
19 suits 'necessary to collect claims . . . for health insurance benefits.'

20 As in Rudolph and Braun Medical, supra, the instant case involves a claim for  
21 statutory penalties arising from an alleged failure to disclose the requisite  
22 documents. The Assignment of Benefits and Rights; Appointment of  
23 Administrative Representative at issue in this case does permit the assignment of  
24 this claim. As such, Plaintiff has no standing in this case.

25 For obvious reasons, the Plaintiff does not agree with Judge Wilson's analysis  
26 of the assignment form at issue in this case. However, the Plaintiff's reasoning is  
27 flawed. The Plaintiff alleges that "Paragraph One describes the administrative  
28 appeal or review and legal process." However, Paragraph One is entitled

1 “Appointment of Representative” and it clearly states that the appointment is  
2 effective during the administrative claim process, appeal process for a denied claim,  
3 or legal process necessary to collect claims. As such, the purported assignment,  
4 even if valid in this case, only relates to attempts to collect plan benefits, and the  
5 Plaintiff is not attempting to recover plan benefits in this case. Paragraphs Two and  
6 Three of the assignment form merely explain what is assigned while the assignment  
7 is effective. Since the assignment is not effective with respect to a suit for document  
8 disclosure violations, Paragraphs Two and Three are not relevant to this case.

9 Even if Paragraphs Two and Three of the assignment form apply to this case,  
10 they do not permit assignment of statutory penalties for alleged document disclosure  
11 violations. The Plaintiff does not claim that Paragraph Two is relevant to this case.  
12 Paragraph Three relates to judicial review of denied claims. Claims go through an  
13 administrative process, which is subject to judicial review. However, there is no  
14 such administrative process for claims for statutory penalties regarding document  
15 disclosure. There is no administrative denial that is subject to judicial review.  
16 Furthermore, the attempted assignment in Paragraph Three of personal standing  
17 under the ERISA civil enforcement procedures (codified at 29 U.S.C. §1132)  
18 specifies that it is limited to seeking “judicial review of denied claims, under  
19 §1132(a)(1)(B),” and this case does not involve judicial review of a denied claim.  
20 Finally, Paragraph Three’s attempted assignment of rights as a “claimant” under  
21 §1132(c) is ineffective since that paragraph does not use the word “claimant.” This  
22 provision appears to attempt to assign administrative claims for benefits under  
23 §1133 because the regulations under that section refer to a “claimant.”

24 In summary, even if document disclosure rights could be assigned, the  
25 assignment form at issue in this case does not assign those rights.  
26  
27  
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1           **B. Tenet Disclosed all Records, Documents and Information Required**  
 2           **by Statute and Regulation.**

3           **1. Tenet disclosed all required documents.**

4           Tenet disclosed all required documents even though Tenet believed that the  
 5 Plaintiff lacked standing to request the documents. Tenet's document disclosure  
 6 satisfied the requirements of both the statute and the regulations, even though  
 7 documents required to be furnished under the regulations do not give rise to  
 8 statutory penalties.

9           The Plaintiff appears to claim that additional documents were generated in  
 10 connection with the adverse benefit determinations, but the claim denials, which are  
 11 not being challenged in this lawsuit, were based on the Plaintiff's failure to provide  
 12 requested information and the Plaintiff's failure to appeal the denial in a timely  
 13 manner. Tenet is not in possession of any additional documents that were generated  
 14 in connection with these determinations.

15           The Plaintiff misstated the law when it claimed that reference to state law in  
 16 the explanation of benefits is misleading. Insured health plans, such as the one at  
 17 issue in this case, must comply with certain state insurance laws under the  
 18 "insurance savings clause" set forth in 29 U.S.C. § 1144(b)(2)(A). See, e.g.,  
 19 Kentucky Ass'n of Health Plans, Inc. v. Miller, 538 U.S. 329 (2003).

20           It is irrelevant whether the Plaintiff's assertions that it diligently followed up  
 21 on the status of its claims for plan benefits for years are accurate. The request for  
 22 documents at issue in this case was not submitted by the Plaintiff until June 2009,  
 23 and Tenet fully complied with the document disclosure requirements. The Plaintiff  
 24 is unhappy with the processing of its benefit claim by PacifiCare, and is attempting  
 25 to recover for alleged improper or untimely processing of a benefit claim, which the  
 26 United States Supreme Court has specifically held is not available under ERISA.  
 27 Massachusetts Mutual Life Insurance Co. v. Russell, 473 U.S. 134, 146, 147 (1985).

28

1 The Plaintiff also attempts to rely on Booton v. Lockheed Med. Benefit Plan,  
2 110 F.3d 1461 (9<sup>th</sup> Cir. 1997). However, that case does not provide for statutory  
3 penalties. Id.

4 Contrary to the Plaintiff's assertion, Tenet does not admit that PacifiCare  
5 possesses additional documents that must be disclosed. If PacifiCare has withheld  
6 documents of which Tenet is unaware, no penalties should be awarded because  
7 those documents are beyond Tenet's control, as set forth in 29 U.S.C. § 1132(c)(1).

8 The Plaintiff misinforms the Court when it claims that "[t]he Ninth Circuit  
9 has repeatedly ordered disclosure of, and awarded statutory penalties regarding  
10 documents not explicitly identified in 29 U.S.C. § 1024(b)(4)." The Mondry  
11 decision cited to support this assertion was decided by the Seventh Circuit, not the  
12 Ninth Circuit. Mondry v. American Family Mutual Insurance Co., 557 F.3d 781 (7<sup>th</sup>  
13 Cir. 2009). In any event, Mondry awarded penalties for violations of 29 U.S.C. §  
14 1024(b)(4), not the regulations. Id. Furthermore, contrary to Plaintiff's assertion,  
15 none of the Ninth Circuit decisions in Sgro, Crotty, and Stone award statutory  
16 penalties, as discussed below.

17 The Sgro case did not award statutory penalties. Sgro v. Danone Waters,  
18 532 F.3d 940 (9<sup>th</sup> Cir. 2008). In that case, the Ninth Circuit dismissed without  
19 prejudice the plaintiff's claim against the plan administrator because the plaintiff did  
20 not specify from which defendant he had requested documents; the court did not  
21 award statutory penalties to the plaintiff. Id. Contrary to the Plaintiff's assertion,  
22 the Ninth Circuit also did not award statutory damages in Stone v. Travelers Corp.,  
23 58 F.3d 434 (9<sup>th</sup> Cir. 1995). In that case, the court reversed dismissal of the  
24 plaintiff's claim on statute of limitations grounds, but did not award statutory  
25 penalties. Id. Finally, there was no award of statutory penalties in Crotty v. Cook,  
26 121 F.3d 541 (9<sup>th</sup> Cir. 1997). In that case, the court held that the administrator was  
27 required to furnish the plaintiff with a summary plan description (a document  
28 described in 29 U.S.C. § 1024(b)(4)), and remanded the case for further

proceedings, but did not award statutory penalties. *Id.* For these reasons, none of the cases cited in the Plaintiff's Opposition support the Plaintiff's claim that the Ninth Circuit has repeatedly awarded statutory penalties regarding documents not explicitly identified in 29 U.S.C. § 1024(b)(4).

## 2. Tenet complied with 29 C.F.R. § 2560.503-1.

As explained above, Tenet provided all documents that were relevant to the adverse benefit determinations.

The Plaintiff challenges the language of the adverse benefit determination issued by PacifiCare (not Tenet). However, the content of that notice is not relevant to the Plaintiff's cause of action for statutory penalties. Compliance with 29 C.F.R. § 2560.503-1(g) might have been relevant to the standard of judicial review if the Plaintiff had included a claim for plan benefits in this lawsuit. Booton v. Lockheed Med. Benefit Plan, 110 F.3d 1461, 1465 (9<sup>th</sup> Cir. 1997); 29 C.F.R. § 2560.503-1 (l); 65 F.R. 70246, 70256 (Nov. 21, 2000). However, since this case involves only a claim for statutory penalties, the content of that notice is irrelevant.

What is relevant to this case is that the Plaintiff made a request for documents in June 2009, and Tenet provided those documents in July 2009. Plaintiff's assertions about the handling of its claim for benefits by PacifiCare are irrelevant.

Even if Tenet had failed to furnish documents required under the regulations, which we dispute, such a violation would not give rise to statutory penalties. The Plaintiff's reliance on the Sgro case is misguided.

A statute which attaches a penalty to certain conduct should be construed strictly to avoid an imposition which goes beyond the manifest intent of Congress. Gallarde v. Immigration and Naturalization Service, 486 F.3d 1136, 1139 (9<sup>th</sup> Cir. 2007); Commissioner v. Acker, 361 U.S. 87 (1959).

29 U.S.C. § 1132(c)(1)(B) applies only to a request for information which is "required by this subchapter [Subchapter I of Chapter 18 of Title 29 of the United States Code]." Since no reference is made in 29 U.S.C. § 1132(c)(1)(B) to requests



1 for information described in regulations, the penalty provision should not apply to  
2 documents required only under regulations.

3 The Ninth Circuit recently affirmed a district court ruling, which held that  
4 “the statutory penalty authorized by 29 U.S.C. § 1132(c)(1) only applies where an  
5 administrator fails to provide information it is required to furnish by statute. See 29  
6 U.S.C. §§ 1132(c)(1) (stating, ‘required by this subchapter to furnish’). The penalty  
7 does not apply where a duty to furnish documents is imposed only by regulation.”  
8 Younkin v. Prudential Ins. Co., 2007 U.S. Dist. LEXIS 5376 (D. Mont. 2007), aff’d  
9 in part and rev’d in part on other grounds in Younkin v. Prudential Ins. Co., 288  
10 Fed. Appx. 344 (9<sup>th</sup> Cir. 2008). A similar holding was reached in Fergus v. Standard  
11 Ins. Co., 27 F.Supp.2d 1247, 1252-1253 (D. Or. 1998).

12 Courts outside the Ninth Circuit have held that the penalty does not apply to  
13 information requests under the regulations. The Third Circuit has held that plan  
14 administrators incur no personal liability under 29 U.S.C. § 1132(c)(1)(B) for failure  
15 to fulfill obligations imposed by 29 C.F.R. § 2560.503-1. Groves v. Modified  
16 Retirement Plan for Hourly Paid Employees of the Johns Mansville Corp., 803 F.2d  
17 109, 116 (3<sup>rd</sup> Cir. 1986). Congress shall not be deemed to have authorized an  
18 administrative agency to decide what conduct should be penalized, unless Congress  
19 has expressly granted that power. Id. at 117 (citing United States v. Eaton, 144 U.S.  
20 677 (1892)). Congress has not done so, and penalties should not be assessed for  
21 violations of 29 C.F.R. § 2560.503-1. Groves, 803 F.2d at 118. The Sixth Circuit  
22 has reached the same conclusion. Stuhldreier v. Armco, Inc., 12 F.3d 75, 79 (6<sup>th</sup> Cir.  
23 1993). The Seventh Circuit also agrees with this holding. Wilczynski v.  
24 Lumbermens Mutual Casualty Co., 93 F.3d 397, 406-407 (7<sup>th</sup> Cir. 1996). At least  
25 one district court from outside the Ninth Circuit also concurs. Brucks v. Coca-Cola  
26 Co., 391 F.Supp.2d 1193, 1212 n.17 (N.D. Ga. 2005) (stating that if Congress  
27 intended for section 1132(c) to apply to the Department of Labor’s regulations, it  
28

1 would have so indicated, instead of authorizing penalties only for violations of the  
2 subchapter, by which it was referring to the ERISA statute).

3 Any reliance upon Sgro v. Danone Waters, 532 F.3d 940 (9<sup>th</sup> Cir. 2008), for  
4 the proposition that “ERISA’s remedies provision gives . . . a cause of action to sue  
5 a plan ‘administrator’ who doesn’t comply with a ‘request for . . . information’” is  
6 misplaced. In Sgro, the court excluded the key words “which such administrator is  
7 required by this subchapter to furnish” in its quoted language from 29 U.S.C.  
8 § 1132(c)(1). Since the court dismissed the claim for failure to specify which  
9 defendant the documents were requested from, the court did not analyze the  
10 language of 29 U.S.C. § 1132(c)(1)(B) which limits the penalty to information  
11 “required by this subchapter,” and its single sentence on the subject should be  
12 considered dicta.

13 Furthermore, 29 C.F.R. § 2560.503-1 contains a specific remedy for failure to  
14 furnish documents required thereunder, and it does not include a monetary penalty.  
15 If such a failure occurs, the claimant is deemed to have exhausted the administrative  
16 remedies available under the plan and shall be entitled to sue for benefits and  
17 receive a *de novo* judicial review. Booton, 110 F.3d at 1465 (9<sup>th</sup> Cir. 1997); 29  
18 C.F.R. § 2560.503-1(l); 65 F.R. 70246, 70256 (Nov. 21, 2000).

19 For these reasons, an alleged failure to furnish documents described in 29  
20 C.F.R. § 2560.503-1 does not result in statutory penalties under 29 U.S.C.  
21 § 1132(c).

### 22 **3. No penalties should be awarded.**

23 A district court has absolute discretion to decline to impose civil penalties,  
24 even if it finds that a plan administrator failed to provide a participant or beneficiary  
25 with plan documents. Graeber v. Hewlett Packard Income Protection Plan, 281 Fed.  
26 Appx. 679, 681 (9<sup>th</sup> Cir. 2008); 29 U.S.C. § 1132(c). In determining whether to  
27 impose civil penalties, good faith and the lack of actual harm may be mitigating  
28 factors. Paris v. F. Korbel & Bros., Inc., 751 F.Supp. 834, 840 (N.D. Cal. 1990). A



1 district court did not abuse its discretion by not assessing penalties where the record  
2 showed that the plan administrator made a good faith effort to comply with a  
3 participant's or beneficiary's request for documents. Graeber, 281 Fed. Appx. at  
4 681.

5 It is undisputed in this case that the Defendant furnished to the Plaintiff the  
6 Tenet Employee Benefit Plan, the PacifiCare Certificate of Coverage, and the  
7 PacifiCare Schedule of Benefits after receiving a written request from the Plaintiff.  
8 The Defendant believes in good faith, which is supported by substantial legal  
9 authority, as set forth herein, that all instruments under which the plan is established  
10 or operated have been furnished to the Plaintiff, and no other documents are  
11 required.

12 The Plaintiff's allegations about actions taken by PacifiCare prior to the  
13 Plaintiff's request for documents in June 2009 are irrelevant to the lawsuit it has  
14 filed for statutory penalties. The documents were not requested until June, 2009,  
15 and were provided in July, 2009.

16 It appears that the Plaintiff slept on its rights and is now prevented from  
17 pursuing a claim for plan benefits. Since the Plaintiff does not have a colorable  
18 claim for benefits, it lacks standing to sue for document disclosure violations. See  
19 Johnson v. Buckley, *supra*.

20 The Moothart case cited by the Plaintiff is not relevant to this matter.  
21 Moothart v. Bell, 21 F.3d 1499 (10<sup>th</sup> Cir. 1994). In that case, the plaintiff made  
22 numerous requests for a summary plan description, summary annual report, and  
23 employee fringe benefit manual, and the defendant's response "was in the nature of  
24 a tirade, questioning [the plaintiff's] need for the documents and advising him that  
25 [the plaintiff] was not entitled to any benefits or information." Id. at p. 1502. The  
26 instant case is clearly distinguishable because Tenet furnished to the Plaintiff the  
27 summary plan description and other required documents, and did not respond with a  
28 tirade or other bad faith conduct.

1 **IV. CONCLUSION**

2 Based on the foregoing, Defendant respectfully requests the Court grant its  
3 Motion for Summary Judgment.

4  
5 Dated: May 19, 2010

ALLEN MATKINS LECK GAMBLE  
MALLORY & NATSIS LLP  
SAMUEL H. STEIN  
MONICA M. QUINN

6  
7  
8 By: /s/ - Monica M. Quinn

9 MONICA M. QUINN  
10 Attorneys for Defendant  
11 TENET BENEFITS  
12 ADMINISTRATION COMMITTEE  
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